

ExternE methodology

Extended Impact pathway approach

Leo De Nocker
Vito, Integrated Environmental Studies

DIEM Stakeholder WORKSHOP

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Agenda

Extended Impact pathway approach

1 Impact pathway approach

what ? some results

similarities-differences other approaches

2 Extended Impact pathway approach

what : standard price

application : acidification & global warming

3 Conclusions



impact pathway 1

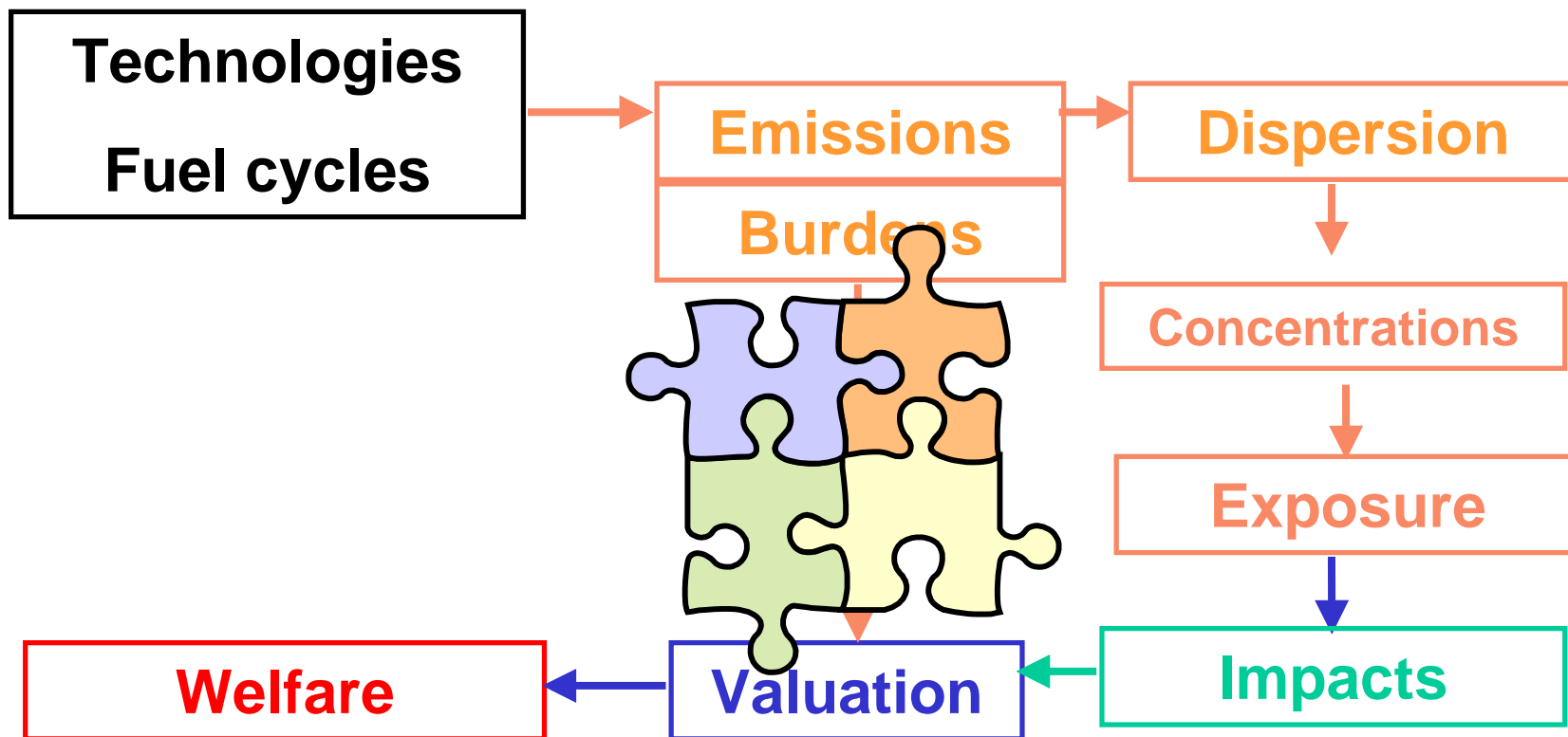
**Technologies,
fuel cycles, ...**



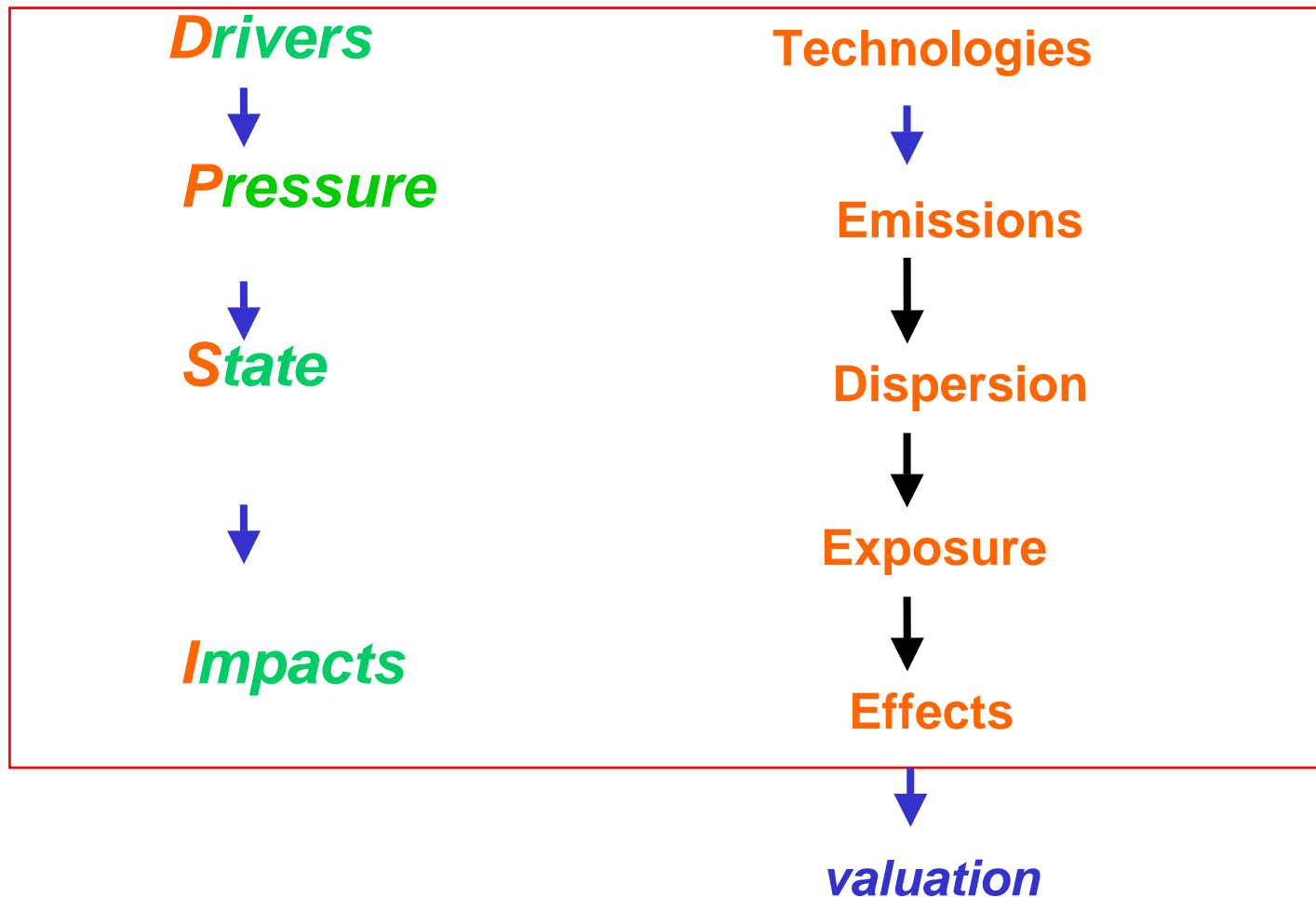
Welfare



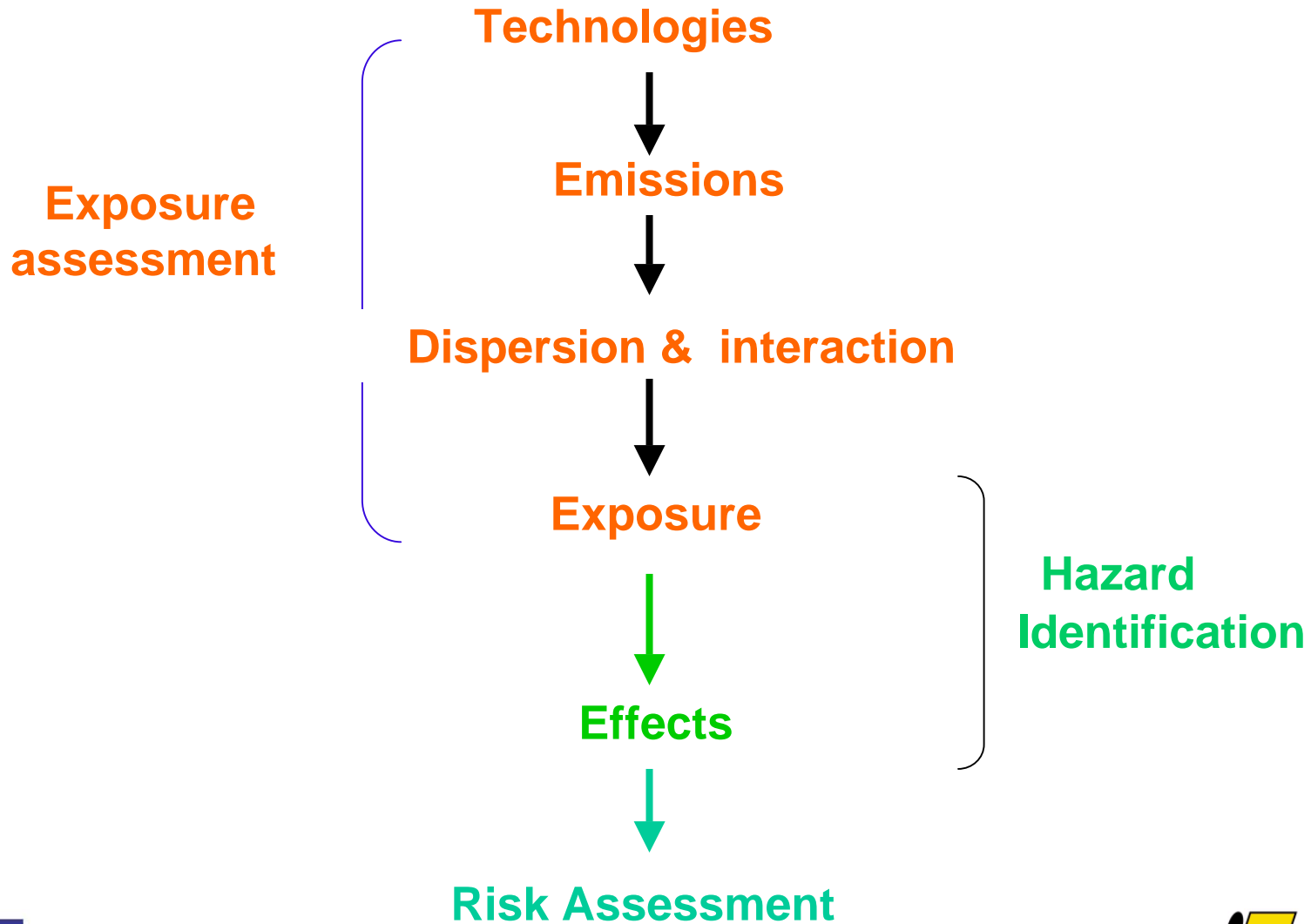
impact pathway 2



Similar to other approaches: DPSIR

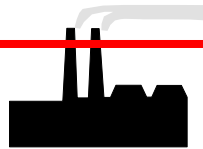


Similarities : risk assessment



Tools-data

1.
EMISSIONS



Emission models

Data

Technology & traffic specific

2. **Impacts**

A) Dispersion

B) exposure

C) IMPACTS



Dispersion models

local, national, regional, global

Exposure models

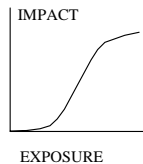
Exposure-response functions

public health

agriculture

materials

natural environment



3.
DAMAGES

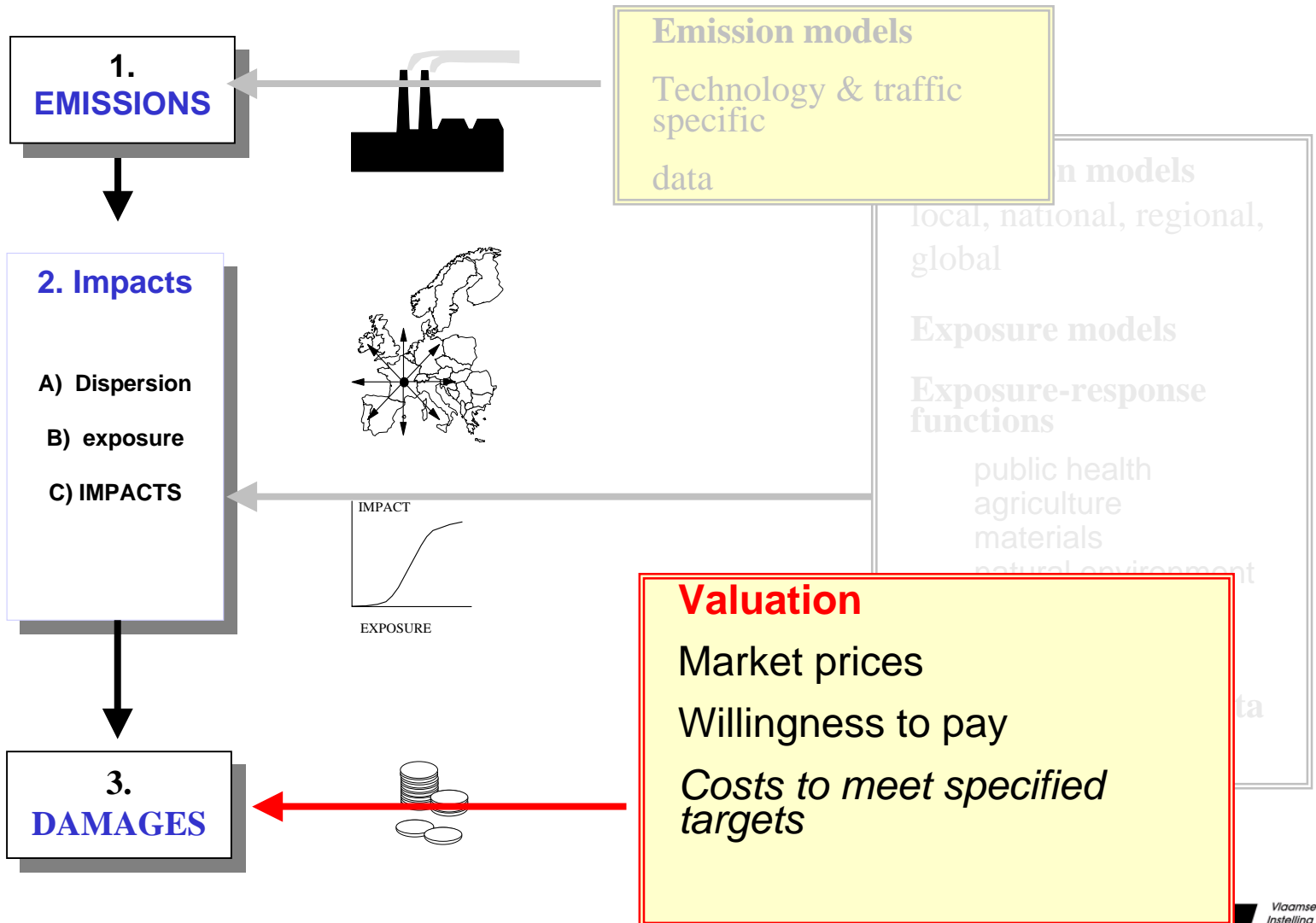


Critical Loads

'Receptor at risk' data



Tools-data



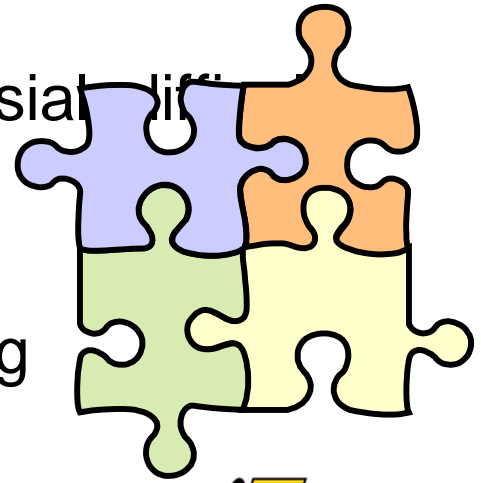
Specific external costs estimation

Similar models and info from other sciences, but different questions

Quantification of effects that affect welfare

Therefore at first view sometimes controversial, difficult to understand

Reflects state of the art of our understanding



Overview of impacts covered 1

😊 Public Health :

dominant impact category, shows the importance of impacts from particles, aerosols and other pollutants on public health,

first : controversial

now : widely accepted

shows that the 'economic point of view for externality assessment' poses the right questions



Specific

Similar models and info from other sciences, but different questions

Quantification of effects that affect welfare

e.g. **sum of small incremental impacts**

↔ RA : **threshold levels** : yes/no

Aggregate over distance :(local, national, Europe, World)

↔ IA : focus on high, local impacts

Aggregate over time (short, mid-term, very long term)

discounting of future effects



Specific

Quantification of effects, even if uncertain

↔ RA : Uncertainty ↗ add more safety margins

Evaluation of Technology : impacts of 'mix of pollutants'

↔ assessment of toxicity of single pollutants

next presentations:

health impact: assessment + valuation

Quantification of uncertainty : presentation



Overview of impacts covered 2

- ☺ Public Health : dominant impact category, shows the importance of impacts from particles, aerosols and other pollutants on public health,
- ☺ Impact categories less important, less controversial (but not complete)
 - ☺ Agriculture
 - ☺ Materials
- ☹ Ozone impacts : hard to model, big difference between marginal and aggregated analysis



New approaches

- ☹ **Ecological impacts** : impacts on critical loads can be quantified,
monetisation based on public preferences difficult (no
data willingness to pay directly useable

Therefore **extended impact pathway approach**

- ☺ **Global Warming** : positive and negative impacts : a range of data is
available, large uncertainties, importance of
assumptions
blanks : not all impacts-categories are included,
data limited to impacts to 2100 or 2200

Therefore **extended impact pathway approach**



extended impact pathway approach

ExternE : Valuation based on **willingness to pay**
of an individual
for a good or service (including services of nature)

Extension is based on **standard price approach** that

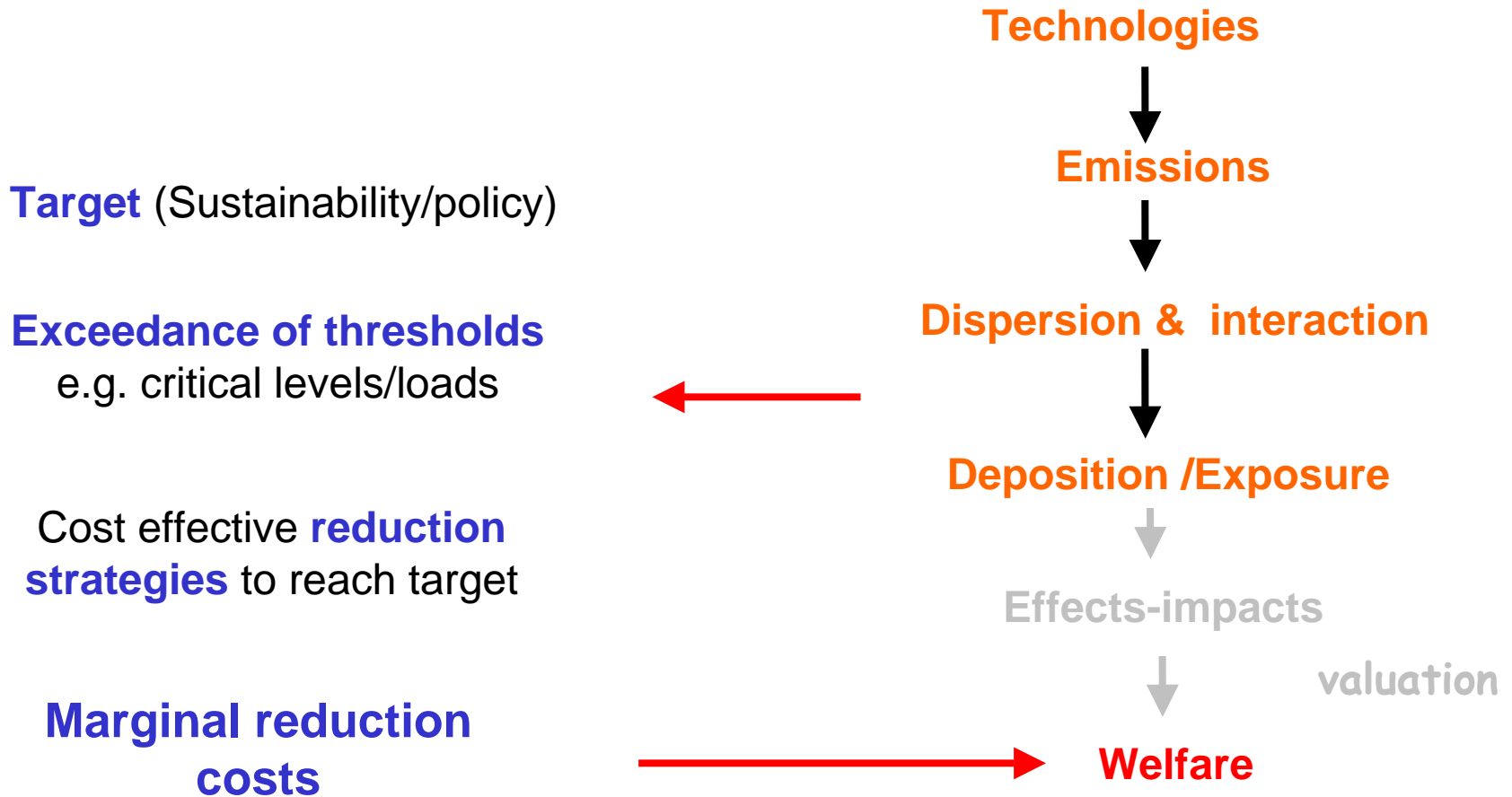
- takes *preferences of policy makers* as revealed in policy decisions as proxy for societal preferences
- Preferences are **measured** based on **costs**
politicians are willing to pose upon society to reach well defined **targets**

Different from shadow prices

That reflect costs to meet 'scientific' targets

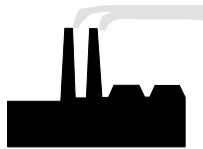


extended impact pathway approach



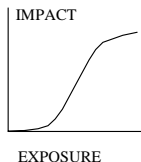
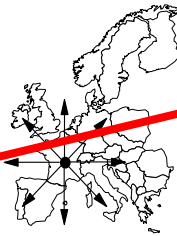
Tools-data

1.
EMISSIONS



2. **Impacts**

A) Dispersion
B) exposure
C) **IMPACTS**



3.
DAMAGES



Target (Sustainability/policy)

Exceedance of thresholds
e.g. critical levels/loads

Cost effective reduction
strategies to reach target

Marginal reduction
costs



Acidification-eutrophication 1

WTP for protection of ecosystems :
determined by the
standard-price approach
(In €/ha protected)

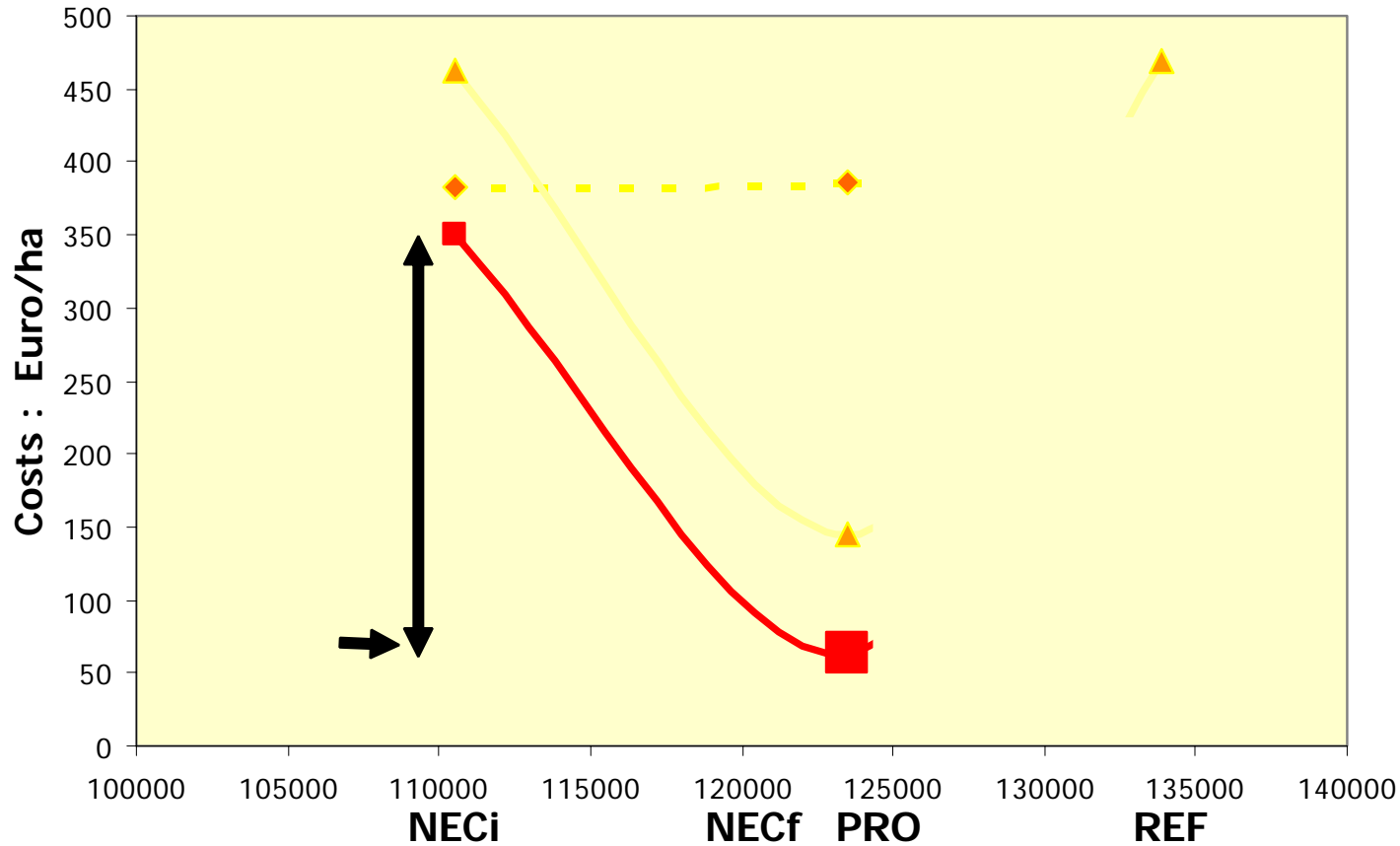
Emissions





Marginal impacts :
Exceedance of critical loads
(in ha ecosystem protected / ton
emission)



Ref, PRO, NECf & NECi : "marginal" and average costs per ha protected

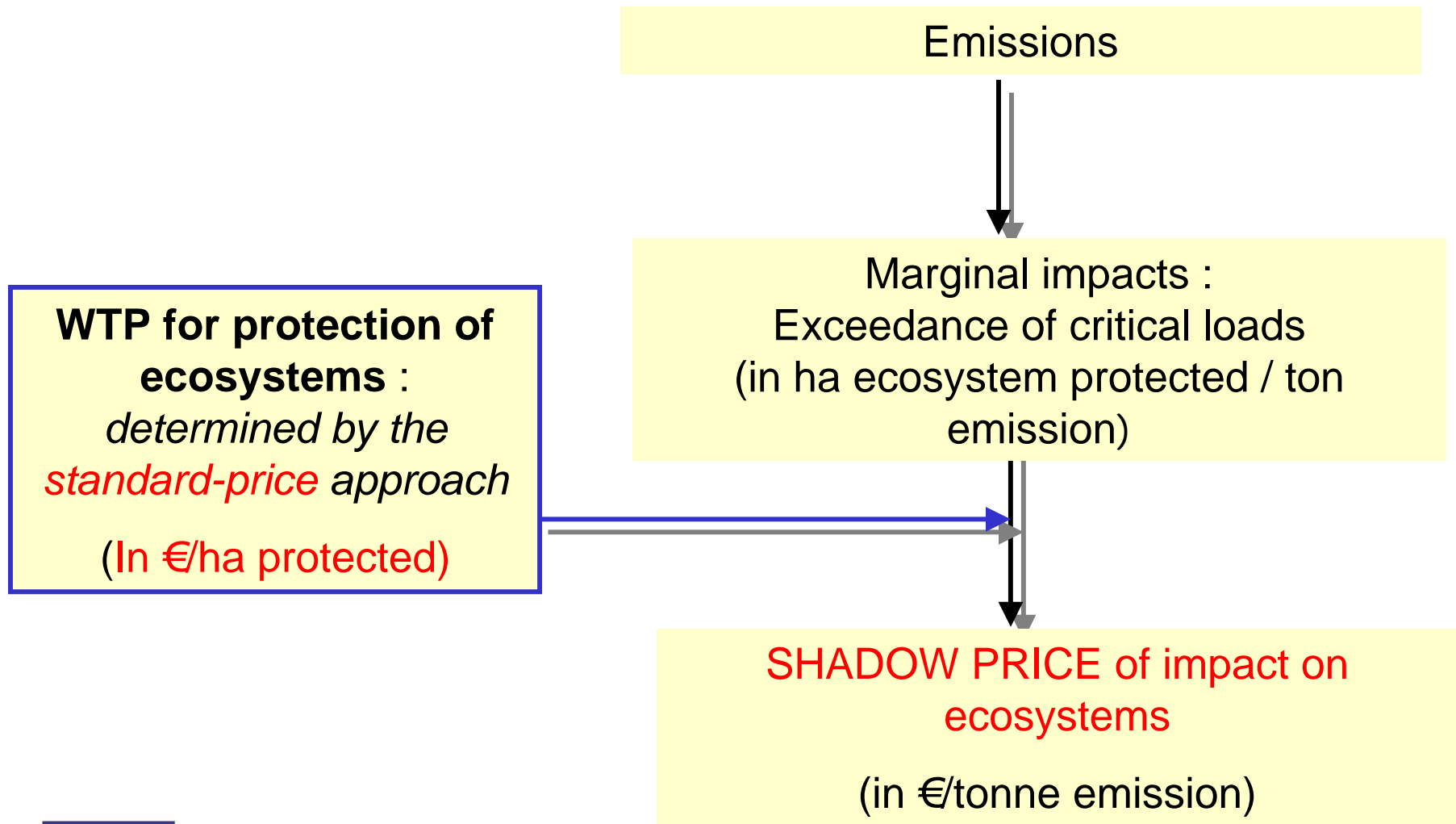


Area unprotected Ecosystems (acid + eutro) : 1000 ha

 Range for WTP
 Best estimate



Acidification-eutrophication 1



Acidification-eutrophication 3

Range WTP/hectare :

- Gotheborg and national emissions ceilings negotiations
- Protocol-NEC Final lower limit, good proxy for WTP, NEC_i upper limit for WTP
- 100 to 350 €/ha*year (for ecosystems protected all over Europe)
- Within this range, best estimate around **100 €/ha**, to be applied to total area of ecosystems protected all over Europe.

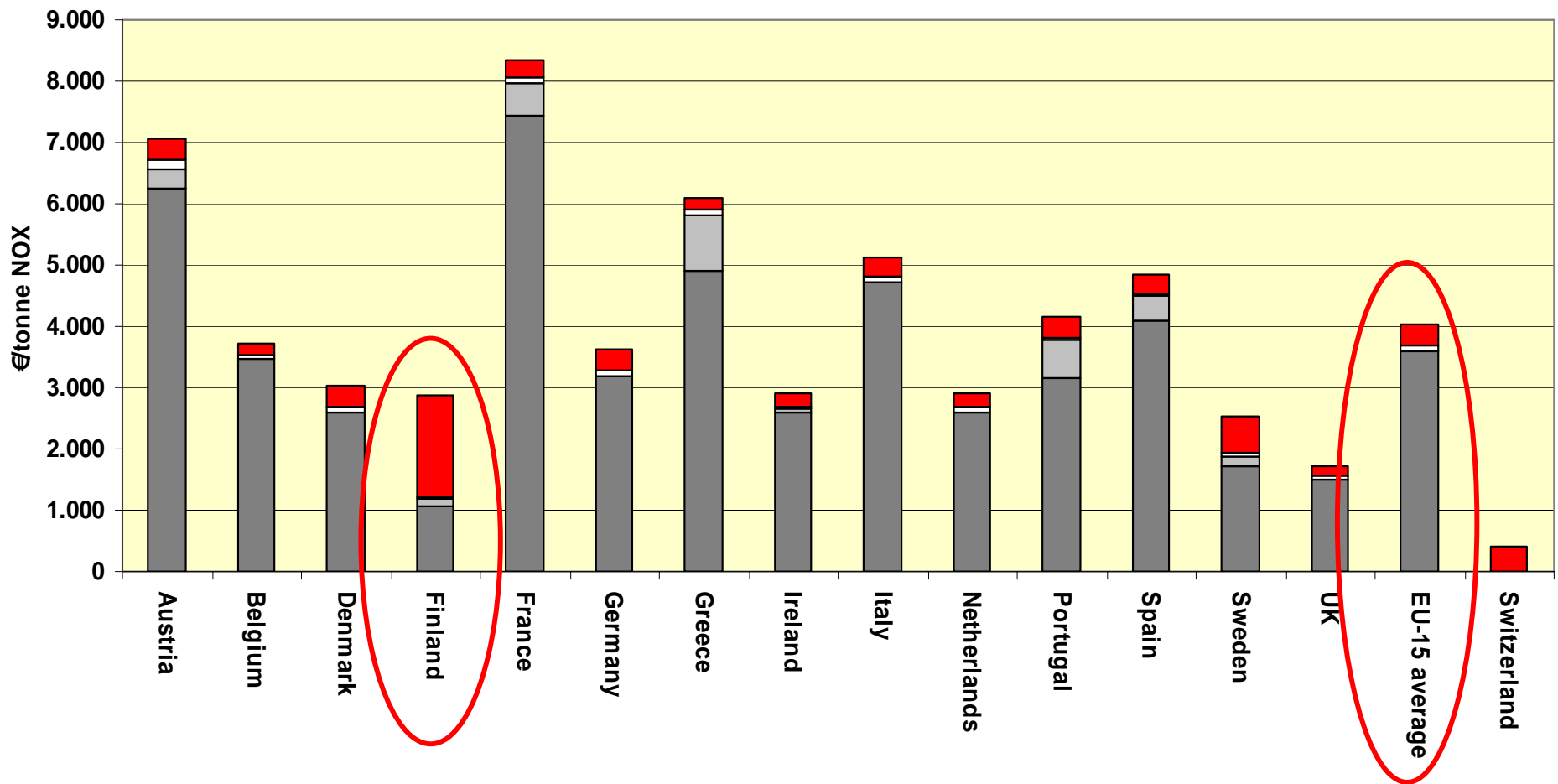
Result: shadow price for impacts on ecosystems results in **relatively small increase** in external costs (+4% SO₂, +10% NO_x) for EU15 average

Exceptions : Finland and Sweden



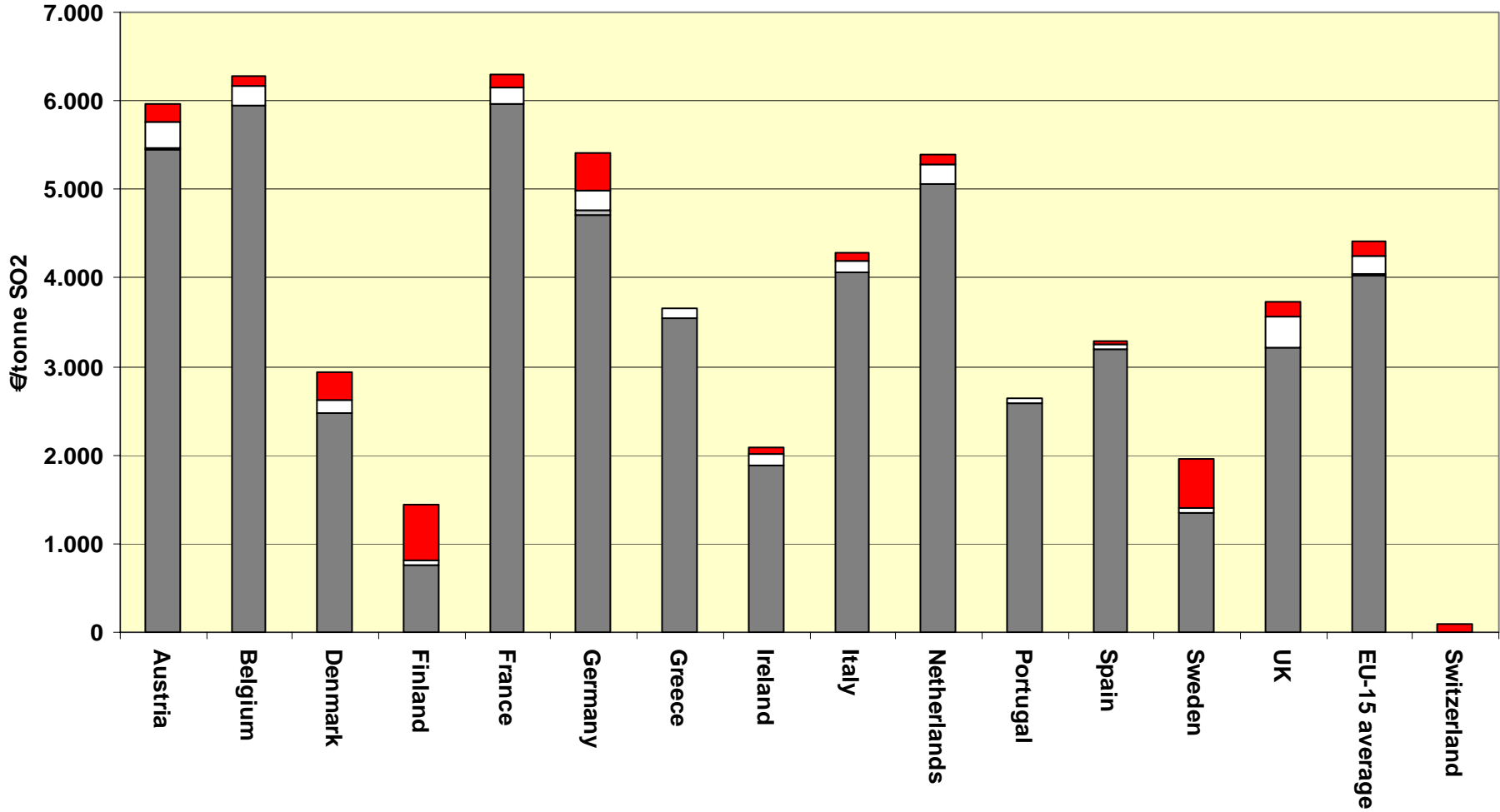
Shadow prices NOX (2000) for impacts on ecosystems vs. ExternE estimates for external costs for other impact categories

- Ecosystems (NewExt)
- Materials (ExternE)
- Agriculture (ExternE)
- Health (ExternE)



Shadow prices SO2 (2000) for impacts on ecosystems vs. ExternE estimates for external costs for other impact categories

- Ecosystems (NewExt)
- Materials (ExternE)
- Agriculture (ExternE)
- Health (ExternE)



CO2 : 3 major perspectives

1. Impacts and external costs, based on impact pathway, Tol 2000

- Have been partly assessed and monetised :
result
- = a wide range (**0-16 €/tonne** of CO2-eq)
- = an **unknown % of an unknown** total
- Is current value of impacts to be expected in the
next 100 years.
- Impacts and Costs will especially occur in non-
OECD countries,



CO2 : standard price approach

Costs of Kyoto and related targets

Targets

1. Targets for the EU

2. Targets for national countries

- a) inside EU : part of EU strategy + national commitments
- b) outside EU : e.g. Switzerland

→ “Kyoto” is not a single objective, but contains different perspectives/interpretations



Standard price approach: results

Costs : cost-effective strategies to meet the target
Some strategies are more cost-effective than others

EU-least cost strategy to meet Kyoto

5,00 – 20,00 €/tonne of CO₂

National targets :

- from 0 to 100 €/tonne CO₂ for EU-members
- > 100 €/tonne for CO₂ Switzerland



Indirect WTP : through referendum

- 3 Perspective of the **Swiss people**, as reflected in referenda related to energy issues.
a WTP has been calculated in the order of 5 to 15 €/ton CO₂,



CO₂ - CONCLUSIONS

- Several approaches confirm the range of 5-20 €/ton CO₂,
- Non least-costs and purely national Implementation schemes indicate higher numbers, up to 100 €/ton and more, but with large differences between countries.
- **External costs ?** CO₂ external costs may be 'internalised' in decision making, for certain sectors by means of tradeable CO₂ emission quota (electricity generation)



Conclusions

Impact pathway approach

- proven to be a challenging but **successful framework** for impact analysis, and to present state of the art knowledge
- **successfully applied** to numerous impact categories
- **result** : air pollution is among the best covered issues in externalities or in risk assessment (quantification)

*Extended with **standard price approach***

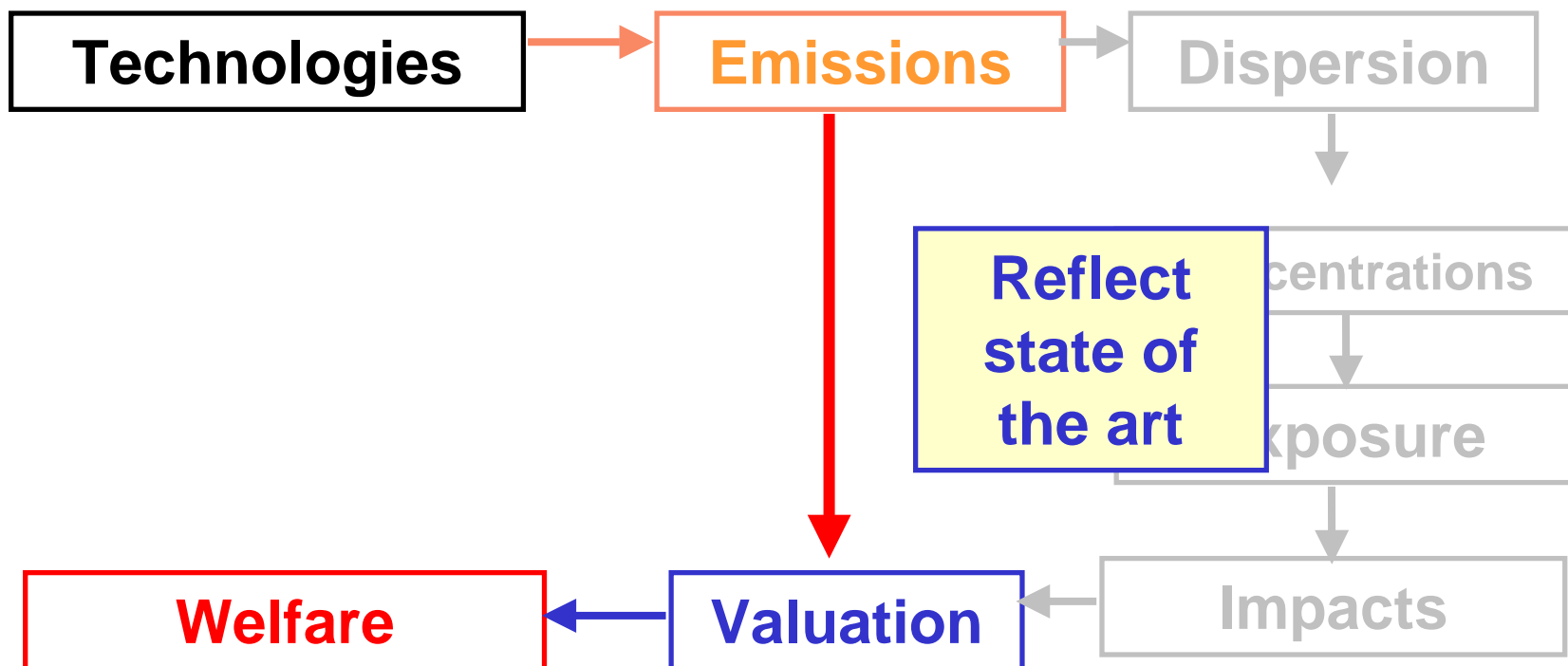
- to cover more impact categories
- application : acidification & global warming

*A lot of data and tools and applications **available***

*Future : Continuous **update needed***



ExternE 'Shortcut' data



Conclusions

Impact pathway approach

- proven to be a challenging but successful framework for impact analysis, and to present state of the art knowledge
- successfully applied to numerous impact categories
- result : air pollution is among the best covered issues in externalities or in risk assessment with quantification

Extended with standard price approach

- to cover more impact categories
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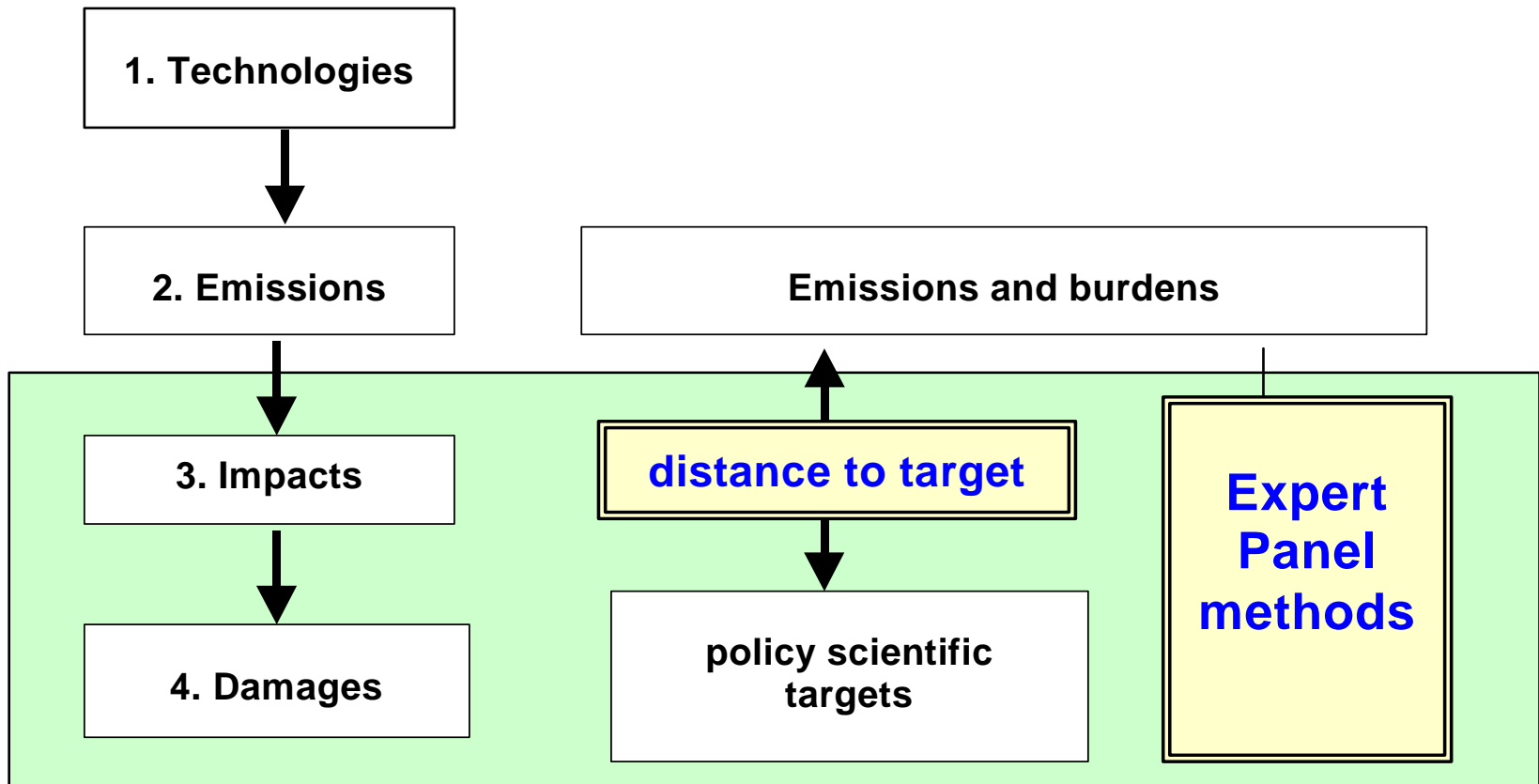
A lot of data and tools and applications available

Future : Continuous **update needed**

Open for new approaches, methods, stakeholders
dialogue

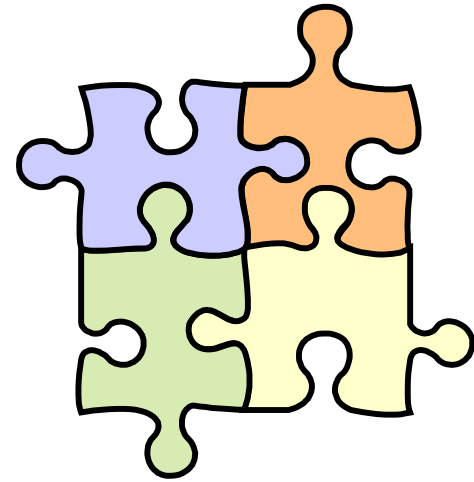


Other valuation/aggregation concepts



Thanks for listening

Questions ?





Brussels, March 10th 2004

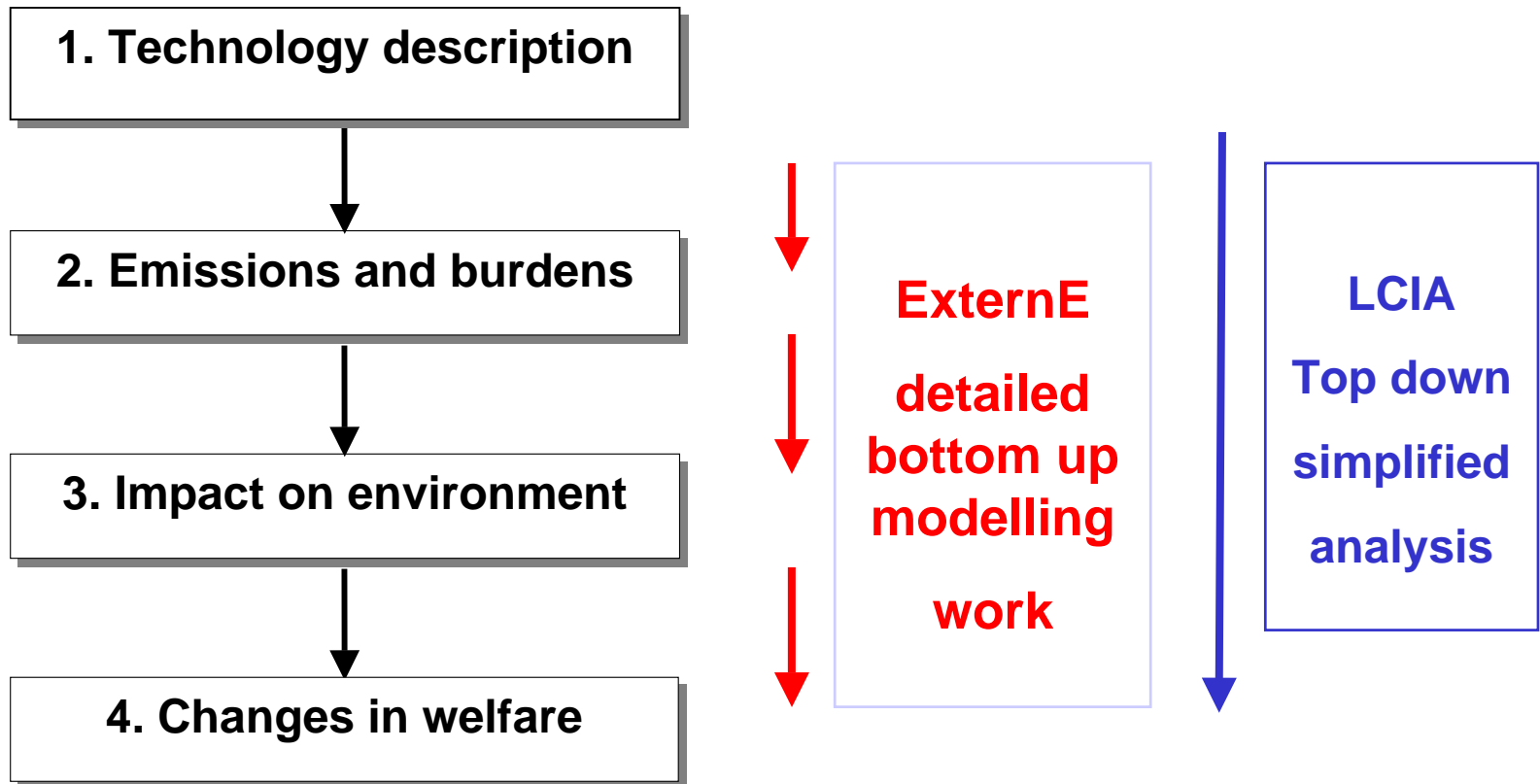


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ExternE Methodology and Results
(DIEM)**
November 2002 - April 2004



Life cycle impact assessment

Marginal analysis : impacts of e.g. an additional vehicle km



CO2 : what have learned

Costs to meet Kyoto :

Best estimate : 5- 20 €/t CO₂,

for cost-efficient solutions and policies

Costs in EU 15 , today, for changes in technology to meet Kyoto

Estimate pending on willingness to select most cost-effective solutions

but, if not cost-efficient, is it likely to be implemented at all?



CO2 : what have learned

External costs ?

Near future : CO2 external costs may be 'internalised' in decision making, for certain sectors by means of tradeable CO2 emission quota (electricity generation),

People's WTP for reduction of CO2 emissions

New approach, uncertain results

Confirms WTP for lower range of abatement cost estimates, not for the higher estimates

Impact pathway : 0-16 €/t CO2

but very uncertain

Costs in non-OECD countries, next 100 years



CO2 : Background

Externalities as treated in ExternE

Real impacts and costs, based on impact pathway:

- Have been partly assessed and monetised : result
- = a wide range (0-16 €/tonne of CO2-eq)
- = an unknown % of an unknown total
- Is current value of impacts to be expected in the next 100 years.
- Impacts and Costs will especially occur in non-OECD countries,

Too uncertain , look for other approaches



CO2

Estimate society's Willingness to pay to limit greenhouse gas emissions

→ Policy makers WTP for implementation of Kyoto as a proxy

→ (proposal)

People's WTP for reduction of CO2 emissions in Switzerland (added)



CO₂ : SHADOW PRICE

Well defined political target ?

- Not really based on scientific targets
- Policy target, but the rules for implementation have not been specified, therefore not a single answer.

Main assumptions :

- Real willingness to limit CO₂ emissions and to meet Kyoto targets. targets.

This may be questioned, taken into account the lack of policy measures implemented so far ?

We do not take no-regret benefits into account

A real cost for society in EU :

cost in EU countries for technological changes (e.g. investment in in energy efficiency/fuel switching) to meet standards

more emissions by technology choice A

will create efforts somewhere in society to reduce CO₂ elsewhere
elsewhere



COST INFO IN POLICY MAKING PROCESS

General understanding from EU policy makers:
Emission reductions of CO₂ feasible at zero to low costs + the no-regret benefits (impacts on acidificaton, health etc.)

What is the real WTP of policy makers for Kyoto ?



Kyoto protocol

status of ratification

EU level : OK since 2002

Switseland : Ok

has not yet entered into force
internationally (pending on
Russia ratifying the protocol)



CO2 : KYOTO & RELATED TARGETS

1. Targets for the EU

2. Targets for national countries

a) inside EU : part of EU strategy + national commitments

b) outside EU : e.g. Switzerland

➔ *“Kyoto” is not a single objective, but contains different perspectives/interpretations*



3 PERSPECTIVES :

a) **EU**: **EU-least cost strategy** to meet Kyoto

5,00 – 20,00 €/tonne of CO₂

b) **National targets** :

– from 0 to 100 €/tonne CO₂ for EU-members

– > 100 €/tonne for CO₂ Switzerland

c) Perspective of the **Swiss people**, as reflected in referenda related to energy issues.

a WTP has been calculated in the order of 5 to 15 €/ton CO₂,



1. EU perspective

How to reach EU Kyoto target :

- A least cost path to CO₂ limitation, as identified by technico-economic models :

Range : 5,00 – 20,00 €/tonne of CO₂

→ this is the lower margin.

- EU target shared among the member states (takes into account national willingness to pay?) : then costs of real policy measures are required.



2. National perspective

- Depend on **target** agreed by the country + **costs of measures** to reach the target
- Wide variation between countries, with much higher costs for some countries to meet emission reduction targets :
e.g. Belgium : **up to 80,00 €/tonne CO₂**
Switzerland : **> 100,00 €/tonne**



CO₂



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2. National perspective (b)

“National perspective” does not exclude countries to buy emission reductions in other countries : then, the marginal cost may be much cheaper.

e.g. a figure of **5-10 €/tonne CO₂**, for emission reductions in Russia

Belgium states its interests to buy emission reduction credits in Russia



3. Swiss Referenda

- In several referenda in Switzerland people were asked whether or not to agree with a price to be paid for increasing renewable energies.
- The answers of these referenda can be interpreted as real WTP experiments for energy policies and CO₂ reductions.
- (some literature for estimates of WTP for CO₂ (e.g. in Japan): emerging subject ?



3. Swiss Referenda (b)

Main assumptions :

1. Statistics : Normal Distribution of WTP among population
2. Arguments for renewable energies = limiting CO₂ emissions (although other elements as energy depletion and energy security may play a role)

Results :

From these referenda, a WTP has been calculated in the order of **5 to 15 €/ton CO₂**, this is much lower than the abatement costs in Switzerland of any CO₂ reduction target.



CONCLUSIONS

- At first, it looked easy to identify a CO₂ shadow price, based on Kyoto.
- As the implementation of Kyoto has not fully been decided upon, a single 'shadow price' cannot be defined
- The lower range (5-20 €/ton CO₂) is close to range based on Tol, 2000 (2.4-16 €/ton CO₂)
- Non least-costs and purely national Implementation schemes indicate higher numbers, up to 100 €/ton and more, but with large differences between countries.
- Taking into account the difficulties in implementing Kyoto, the lower range may even be interpreted as



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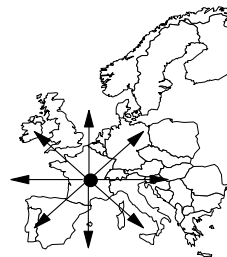
Step 1

EMISSIONS
(eg. X g NO_x /vehicle km
for vehicle Y / trajectory Z)



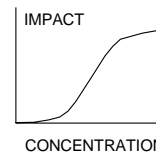
Step 2

Dispersion models
change of concentrations
(eg. μg/m³ NO_x in affected
regions in Europe)



Step 3

IMPACT
(eg. Impact NO_x on human health)



Dose-response

Step 4

DAMAGE
(eg. mECU / vehicle-km)

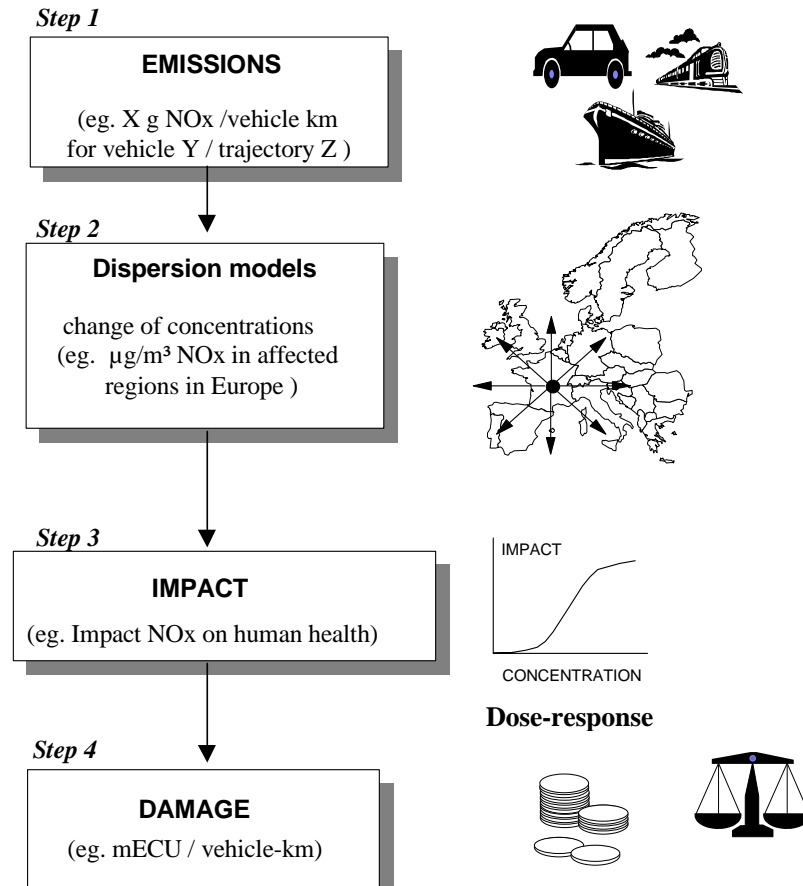


AGGREGATION
summation for all locations,
all vehicles, ...

$$\sum_{Euro0}^{Euro4} cars \sum_{petrol}^{LPG} fuels \sum_{rural}^{urban} locations$$



Impact pathway analysis



PM impacts versus global warming

IMPACTS	local	national	European	outside Europe
immediate				-
chronic, current generation				-
GW 2100	-	-		
GW 2100-2200	-	-		
	most certain			
	relatively certain			
	uncertain			
	very uncertain			
GW	global warming			

